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KODIAK/ALEUTIANS FEDERAL SUBSISTENCE
REGION ADVISORY COUNCIL

February 26, 1997 - 9:00 a.m.

Kodiak Borough Assembly Chambers
Kodiak, Alaska

VOLUME II

Members Present:

Mark E. Olsen, Chairman
Alfred B. Cratty, Jr., Vice Chairman
Gilda M. Shellikoff, Secretary
Randy Christensen
Melvin Smith
Ivan D. Lukin
Clifford Edenshaw, Coordinator

P R O C E E D I N G S

(On record)

CHAIRMAN OLSEN: Good morning. At this time we would like to reconvene our Regional meeting here noting that the quorum present yesterday is present today. I feel that we need not take roll call at this time to reconvene the meeting.

I believe that this morning that we had set aside here to start this morning with our new business under eight, new business on the elk proposal. I believe that's found under T tab. And I believe first of all we have the biological and socio-culture analyst, I believe, Rachel.

MS. MASON: I'm going to present the elk proposal now. It's under T in your books. And I guess the first question I have is whether you would like me to go into more detail than I did yesterday. Yesterday I kind of hit the highlights of this proposal as I was on the radio and what I didn't go into was all the harvest data that we have for elk harvest for people on this island. Would you like me to go into that or do you feel like you're familiar enough with that already?

CHAIRMAN OLSEN: I personally feel that certainly we are aware, but as being an important issue I think I would like to involve again all available material.

MS. MASON: Okay, if that's the wish of the Council. Again, this is a proposal that incorporates both backlog and a deferred proposal. What happened was that over the years there were a number of backlog proposals that came forward and they came in from Melvin Squartsoff, Pete Squartsoff and the Kodiak National Wildlife Refuge. And last year this Council put it forward -- let's see, as a c&t but it was deferred and so it's coming forward this year. And as a side note, once this proposal has been considered by the Council and the Board, that will take care of the entire backlog for your area, so this is the last backlog proposal -- or set of backlog proposals.

CHAIRMAN OLSEN: Is that c&t backlog?

MS. MASON: For c&t, that's right. And currently there's a no subsistence determination for elk in Unit 8, this is the area where the elk are. And the proposal for elk has been considered several times by the State Board of Game and each time it has been rejected, most recently in March '93. As you can see the Federal lands involved in this proposal are sort of a minimal part of the elk habitat in Unit 8. The elk are virtually all on Afognak or Raspberry Island and there's a

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1 small portion of land up in the northwest corner that's in
2 UCU's 202 and 203 and that, as I remember, the harvests over
3 the years have represented about 18 percent of the harvests and
4 taken place in Units 202 and 203.

5
6 Between 1986 and 1995, Kodiak city hunters took 45
7 percent of all the elk that were taken. And I'm going to be
8 referring.....

9
10 MR. CHRISTENSEN: Rachel, excuse me a minute.

11
12 MS. MASON: Yes.

13
14 MR. CHRISTENSEN: Mr. Chair, can you can clarify the CO
15 -- like I see here, Port Lions is CO95, how are these numbers
16 spread out, are you not using the State.....

17
18 MS. MASON: You know, what I think you're referring to
19 by CO95, that was the backlog proposal number that we had given
20 it.

21
22 MR. CHRISTENSEN: And then as far as the unit numbers,
23 you're not.....

24
25 MS. MASON: UCU's, that stands for uniform coding unit
26 and those are.....

27
28 MR. CHRISTENSEN: Oh, okay.

29
30 MS. MASON:when harvest are reported to Fish and
31 Game, they're recorded -- the hunter is asked to tell a more
32 specific locality than just Unit 8 and UCU is the smallest unit
33 of locality that we have.

34
35 MR. CHRISTENSEN: Okay, I just wanted to clarify that.

36
37 MS. MASON: Thank you. Starting on Page 7 of your
38 proposal analysis, I have put into table form some of the data
39 that we have for harvest tickets, both for permits taken and
40 for how many elk were taken. And as I said, Kodiak city
41 hunters took about 45 percent of all the elk taken during the
42 10 year period between '86 and '95. And throughout all those
43 years, Kodiak city is the community that is the most highly
44 represented among them. And there's also notable effort by
45 Port Lions and Ouzinkie residents and probably the next
46 community on the list of Kodiak area communities is Old Harbor.
47 So after -- there's one table, Table 3, shows 1986 through '89
48 and on the next page you can see that there's a similar pattern
49 in the years 1990 to 1995.

50

1 And one of the changes that occurred during that time
2 is a community of Russian old believers grew up -- I guess they
3 located on Afognak Island, Aleneva there by the narrows and
4 also some two-year round logging camps grew up during that time
5 and residents of settlements on Afognak Island reported taking
6 26 elk between 1990 and 1995. During that time Port Lions
7 residents continued to harvest more elk than any of the other
8 smaller Unit 8 communities and again they were followed by
9 Ouzinkie and Old Harbor there. There was a minimal amount of
10 elk hunting and effort by a couple of other villages as well as
11 the remote rural residents of Kodiak Island that are not
12 residents of any community there.

13
14 There was kind of a dramatic decline of harvest after
15 two -- well, during two years, 1991 and 1992 there were
16 closures on elk hunting because of rather dramatic declines in
17 estimated densities of the elk herds and so that led to several
18 emergency orders, either closing or canceling elk hunts.

19
20 From another angle, other than the reported harvest, we
21 can also look at the percentage of households that use elk or
22 hunt it or share it. And Table 6, which starts on Page 9 shows
23 the percentage of interviewed households in different
24 communities in Kodiak Island that reported using, hunting,
25 giving and receiving elk. And this comes from household
26 surveys that were conducted by the Division of Subsistence.
27 And in 1991, there were quite a few communities that were
28 surveyed that year. And the road system households, 19 percent
29 of those households used elk in 1991. The same year, 44
30 percent of Ouzinkie households used elk. And unfortunately
31 Port Lions was not interviewed that year, but as a comparison
32 in 1986, 55 percent of Port Lions households used elk and then
33 in '89 28 percent used elk. And one reason why the harvest
34 might have been depressed in '89 was that was the year of the
35 oil spill and they were depressed for every resource for
36 communities around the island. And then in '91 again, 21
37 percent of Old Harbor households used elk, 13 percent in Larsen
38 Bay and eight percent in Karluk. So one conclusion one can
39 draw from this is that there is pretty extensive sharing of elk
40 and use of it in households around the island.

41
42 Then in regard to the use areas, if you examine the
43 uniform coding units of harvest recorded between '86 and '95,
44 both of the hunter and harvest efforts were concentrated in
45 southwestern Afognak Island and on Raspberry Island down in the
46 southwest corner there. And about 29 percent of all the elk
47 that were taken during that 10 year period were in UCU 206,
48 which is right there on the southwest end of Afognak Island and
49 17 percent were on Raspberry Island. As I mentioned before,
50 the only Federal public land that corresponds with the elk

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1 habitat or hunting in Unit 8 is up there in the northwest
2 corner in portions of UCU -- mainly in UCU's 202 and 203 and a
3 little bit in 204. And as I said, the elk taken in those three
4 UCU's represent about 18 percent of the total harvest.

5
6 As I mentioned yesterday, our preliminary conclusion
7 was to support the proposal, but with a modification and that
8 was there's a positive customary and traditional use
9 determination only for the residents of Port Lions and
10 Ouzinkie. And the reason for that conclusion was that of the
11 communities on Kodiak Island, those are -- the residents of
12 those communities represent the third generation of hunters
13 since the elk were introduced in close proximity to the
14 communities. A consistent pattern of use has been most well
15 established for residents of those two communities. So I'll
16 leave it there and I'll respond to any questions you may have.

17
18 CHAIRMAN OLSEN: Yes, Rachel, it's kind of baffles me
19 here when we look at the amount of residents in Kodiak that is
20 the biggest user on our charts, but yet it was totally ignored.
21 Is there a specific reason for that?

22
23 MS. MASON: Well, I think it came up yesterday that
24 there was a higher number of harvests by Kodiak residents, but
25 when it's -- when you look at it from the point of view of
26 percentage by household, that's much lower for Kodiak. So it
27 appeared that the -- the percentage of households using it were
28 much higher in Port Lions and Ouzinkie than in Kodiak city
29 overall, even though -- just because Kodiak's population is so
30 much larger, that when it's spread out among 2,000 households,
31 there's much fewer percentage of households using it.

32
33 CHAIRMAN OLSEN: Certainly I'm very aware of that. For
34 all general purposes then that formula is not workable with our
35 case here on the issue. The other think that I would want to
36 note is how many of those Kodiak residents shared with the
37 village residents as we have a lot of connection and family
38 inner-island so to speak.

39
40 MS. MASON: Yes.

41
42 CHAIRMAN OLSEN: I was just.....

43
44 MS. MASON: Well, that's something that is very
45 important and that's what Al Cratty was bringing up just this
46 morning, that there's been a lot of intermarriage among the
47 different communities among Native residents of the different
48 communities and there's also a lot of mobility. So that is
49 something that you need to consider, is that, there's a lot of
50 movement back and forth between Kodiak and the villages and

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1 also among each of the villages.

2

3 CHAIRMAN OLSEN: I guess what I'm hearing you say then
4 that the c&t then is acceptable? I guess the question is, do
5 we have a positive determination on c&t?

6

7 MS. MASON: Well, my recommendation was only for the
8 two communities of Port Lions and Ouzinkie and that was on the
9 basis of the historical connection with the introduction of the
10 elk. And the Council may wish to consider other factors such
11 as this other movement among the villages that you're
12 mentioning and sharing among them.

13

14 MR. CRATTY: I'd like to state, Mr. Chair, that I don't
15 think the other villages and Kodiak should be left out of this,
16 I think it should be all equal. I mean my wife is from
17 Afognak, does that leave me out of the hunt, you know?

18

19 CHAIRMAN OLSEN: Thank you, Al. Yeah, that certainly
20 is a consideration that I find unacceptable, if you will, that
21 here again it feels like it's going to just be a vice for
22 dividing the people again on another issue and that's not.....

23

24 MR. CHRISTENSEN: Mr. Chair, I'd like to state, too,
25 that I would be in support of this totally, but only if the
26 other five communities and possibly six were included in this,
27 like Iver was mentioning yesterday. You know, that there's
28 quite a few subsistence users in Kodiak. And I don't feel that
29 the other smaller communities should be left out and possibly
30 including that new one on Afognak Island.

31

32 CHAIRMAN OLSEN: I also.....

33

34 MR. CHRISTENSEN: I would be in complete support of it
35 only if they are included.

36

37 CHAIRMAN OLSEN: I also feel that the justification
38 here has not in consideration that elk has never been allowed
39 as a subsistence animal, therefore, how can we utilize that
40 information if it was suppressed from the people and never
41 allowed as a subsistence animal. Certainly it's an issue we
42 have been looking at for years, but on that background alone,
43 it's hard for me to accept the analysis for the two villages.

44

45 MR. LUKIN: I feel that what Craig had to say
46 yesterday, this whole issue on elk should be turned around and
47 we need to go back to what the original intent was with elk.
48 And also, you know, if there's a problem of who gets what and
49 how many. I believe that that letter that Paul Panimerioff
50 wrote is a pretty fair letter, one family should, regardless of

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1 color or race, should not be allowed two elk.

2

3 CHAIRMAN OLSEN: Is there anymore questions or
4 discussions here from the Council for Rachel on this issue?

5

6 MR. CRATTY: I already talked to Rachel this morning.
7 I think Iver had something to say, he had his hand up.

8

9 CHAIRMAN OLSEN: Certainly Iver, you bet, we'd like to
10 hear from you.

11

12 MR. MALUTIN: My name is Iver Malutin, again, and I
13 thank you for the opportunity to speak. I'm not sure that I
14 really understand the Federal regulation. Can we, in this
15 proposal, include Kodiak, under the Federal regulations as they
16 are?

17

18 CHAIRMAN OLSEN: I believe that's what we are here
19 debating about this morning.

20

21 MR. MALUTIN: Let me just get back to last year when we
22 were talking about the allocation of the bear for the villages.
23 I think that was a good idea. And the only reason I supported
24 it was because in listening to Al and some of the presentations
25 that they made the bear was going to be distributed among the
26 villagers. And I'm not really sure how many elk are going to
27 be taken by Port Lions and Ouzinkie if this passed. And I'm
28 not sure -- just as an example, if there's eight elk in Port
29 Lions and seven in Ouzinkie, if seven people in Ouzinkie and
30 eight in Port Lions got them, I don't think that would be
31 right. I think that there's so many people involved in this
32 thing, I think that we have to consider -- just to give an
33 example, for years I've been trying to get some way to kind of
34 copy Kotzebue and maybe Sitka and what they're doing. And they
35 had got grants and they go out and subsistence hunt and fish
36 for whatever and there's a lot of Native people in those
37 villages as there is in Kodiak and the other villages.

38

39 The ICF, for example, there's people on there that
40 would much rather have our subsistence foods than what they are
41 eating at the ICF. And I think that if we could get
42 subsistence foods for our people and spread it out like we have
43 in the past. When I was a kid we used to go to Mission, we'd
44 go fishing, we'd get tubfuls of Dolly Varden, probably this
45 time now, maybe in April and we'd take them downtown and
46 everybody would share and that is a traditional use of the
47 people. Al said it last year. And I would like to see that
48 continue and not just identify these elks to whoever goes out
49 and gets the elk and he uses that for his family and that's it.
50 We're having such a limited hunt that it would make sense that

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1 everybody should share and if we could include all the villages
2 it would be better yet.

3

4 And I'm on the State Subsistence Board Advisory, that's
5 the reason I stayed on the advisory board on the subsistence, I
6 represent subsistence. But I'm just new on there and I don't
7 know, I'm still going to school and I don't know the
8 regulations of this Board at all. But I certainly would like
9 to see all the plans in the future help me get the subsistence
10 food to the needy people that are invalids that can't hunt,
11 there's a lot of them and they're the ones that I think really
12 need subsistence, too. And I guess that's all I got to say and
13 I just hope that -- I like the idea of opening up more area of
14 hunting again, but again, I'm against the whole proposal
15 because it doesn't include all the Natives.

16

17 And just in closing, there are more people in Kodiak
18 today than there are in Ouzinkie that moved out of Afognak.
19 And I think that should be taken into consideration. There's
20 not that many people in Ouzinkie from Afognak, I know all the
21 people. There are some people in Port Lions today that moved
22 from Ouzinkie. So I think that this thing is all mixed up and
23 how you're going to decide on the allocation, I don't know.
24 But I just hope that you will think about all the Natives and
25 all the people that are the users. Thank you.

26

27 CHAIRMAN OLSEN: Thank you, Iver. I would just like to
28 add here, too, that certainly the people have and I believe
29 always will continue to help those in need, but not to limit
30 this just to need alone of those that cannot harvest. I think
31 that's where we did -- we're responsible for bringing in the
32 designated hunter and hopefully once we get past this issue, we
33 might be able to bring that forward again. But as a form of
34 sharing, I don't believe that we need to just look at those
35 that are totally at need because it is a staple food for a lot
36 of others that are very well and capable of hunting for
37 themselves.

38

39 Is there anymore comment here, those that would like to
40 speak?

41

42 MR. CHRISTENSEN: Mr. Chair, I was wondering, on this
43 particular proposal, would it be in order maybe to amend the
44 proposal as read to what the general feeling is I get from most
45 of the comments to include the other communities?

46

47 MS. MASON: Mr. Chairman, may I respond to that?

48

49 CHAIRMAN OLSEN: Certainly Rachel.

50

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1 MS. MASON: The proposal, as written, would include all
2 the communities. The proposal is for all of Unit 8. The
3 recommended modification was only for Port Lions and Ouzinkie.
4 But you wouldn't need to do any amendment to support the
5 proposal.

6
7 MR. CHRISTENSEN: Oh, I see.

8
9 CHAIRMAN OLSEN: I see.

10
11 MR. CHRISTENSEN: Okay, I stand corrected. I move to
12 accept.

13
14 MR. CRATTY: Then what's going to happen with your
15 customary and traditional using Port Lions and Ouzinkie, is
16 that going to be taken out of it?

17
18 MS. MASON: They would be included. If you guys
19 decided to support the proposal as written, it would be for all
20 of Unit 8, not separating one community from another. It would
21 include all the rural residents of Unit 8, which would be all
22 the remote rural residents and also the new communities on
23 Afognak, et cetera, and Kodiak city.

24
25 CHAIRMAN OLSEN: The allocation, if you will, how is
26 that, is there a set allocation then for c&t?

27
28 MS. MASON: This proposal doesn't include any
29 allocation. It's just a customary and traditional use, so it
30 does not provide for a hunt.

31
32 CHAIRMAN OLSEN: So I'm just trying to figure out how
33 that would work here with the other competition of trophy
34 hunters in the same fields. I'm just trying to give it some
35 thought here.

36
37 MS. MASON: In comparison with the proposal that came
38 up last year for bear, there was one proposal that provided a
39 season and bag limit and with an allocation for bear and then
40 there was one that was a c&t and this one is only c&t. So in
41 order to provide for a hunt and allocation, there would have to
42 be another proposal that allocates elk to the communities or
43 provided a season and harvest limit.

44
45 CHAIRMAN OLSEN: What's the desire of the Council here
46 and our thoughts?

47
48 MR. CHRISTENSEN: Well, I moved to accept.

49
50 MR. CRATTY: I do too.

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1 MR. CHRISTENSEN: You got it anyway.

2

3 MR. CRATTY: You're including everybody in Unit 8. I
4 second.

5

6 MR. EDENSHAW: Mr. Chair, could you repeat that motion
7 for me please?

8

9 (Off record comments)

10

11 CHAIRMAN OLSEN: I'm just curious on here, if it was to
12 go to c&t, of course, that's only on Federal public lands, how
13 is that going to work once they -- a certain number or an
14 allocated number that is set aside by, you know, we have talked
15 that these elk are like caribou, they move wintering grounds to
16 other ranges. I am just at this time curious as to how that's
17 going to mesh in with our other hunts also.

18

19 MS. MASON: What I was just discussing with Taylor is
20 that the details of the hunt don't have to be worked out in the
21 context of this proposal. That today, all you're considering
22 is whether people are eligible to hunt there and have that. So
23 that would be something that would have to be hashed out if
24 another proposal was brought up to provide a season and harvest
25 limit. And that could come up in next year's round if the
26 Council wanted to submit it to provide a hunt. The hunt would
27 -- the c&t is only for Federal public land, so it would have to
28 take place just in that corner of land that are Federal public
29 lands, where the elk are. But that is not something that you
30 need to hash out in order to support or reject this proposal
31 that's before you.

32

33 CHAIRMAN OLSEN: Um-hum.

34

35 MR. CRATTY: I'm trying to understand, she's still
36 talking about c&t and c&t is only shown for Port Lions and
37 Ouzinkie.

38

39 MS. MASON: Just to clarify, the proposal itself is for
40 all of it. Yeah, my recommendation was for only Port Lions and
41 Ouzinkie, but that's not the proposal. That was just my
42 recommendation.

43

44 MR. CHRISTENSEN: Mr. Chair?

45

46 MR. CRATTY: That's my concern, if we accept then it
47 goes to c&t and your proposal is Port Lions and Ouzinkie, is
48 that going to stick? I mean all this Unit 8 should be, that's
49 what I'm concerned about.

50

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1 MS. MASON: If you want to refer to Page 2, the
2 proposal is for all residents of Unit 8. And what may be
3 causing some confusion is that the Staff recommendation was
4 just for two communities. But all that the Council has to do
5 is recommend either accepting or rejecting all residents of
6 Unit 8 and that won't cut out any communities.

7
8 MR. CRATTY: Well, I make a recommendation that we
9 accept all communities of Unit 8 in this elk proposal.

10
11 CHAIRMAN OLSEN: Excuse me.

12
13 MR. CHRISTENSEN: Okay, Mr. Chair? Rachel, if I'm
14 understanding this right, all we're doing is establishing a
15 customary and traditional use of all the communities in Unit
16 8.....

17
18 MS. MASON: Um-hum. (Affirmative)

19
20 MR. CHRISTENSEN:and this is just a prelude to
21 proposals down the line that will establish what happens then
22 and the guidelines for the harvest.....

23
24 MS. MASON: That's exactly right.

25
26 MR. CHRISTENSEN:what will be established later?

27
28 MS. MASON: That's exactly right. This proposal
29 establishes only the eligibility of communities.

30
31 MR. CHRISTENSEN: Right.

32
33 MS. MASON: The next step would be to establish
34 guidelines to harvest.

35
36 MR. CHRISTENSEN: So we're not excluding anybody, all
37 we're doing is establishing customary and traditional use as a
38 -- right?

39
40 MS. MASON: At present, nobody has eligibility for
41 subsistence use.

42
43 MR. CHRISTENSEN: Right. It's kind of like a first
44 step.

45
46 MS. MASON: Um-hum. (Affirmative)

47
48 CHAIRMAN OLSEN: My concern here with that.....

49
50 MS. MASON: That's exactly right.

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1 CHAIRMAN OLSEN:is when I look at, when I look at
2 for all residents of Unit 8, it certainly is not customary and
3 traditional for the newcomers of Kodiak, but yet they would
4 still be eligible; is that correct?

5
6 MS. MASON: Kodiak.....

7
8 MR. CHRISTENSEN: But it's like opening the door.

9
10 MS. MASON: Yeah, Kodiak city residents would be
11 eligible. I mean anybody who is a resident of Unit 8 would be
12 a subsistence user of elk in this proposal, if this proposal is
13 passed.

14
15 CHAIRMAN OLSEN: Um-hum. Haven't we determined between
16 subsistence and c&t though?

17
18 MS. MASON: They would all have c&t if the proposal is
19 passed. The proposal is for everybody in Unit 8 who are all
20 rural residents, so that includes Kodiak city and all the
21 other.....

22
23 CHAIRMAN OLSEN: Well, then why did we have to wait so
24 long for c&t determinations for getting to this then?

25
26 MS. MASON: Yeah.

27
28 CHAIRMAN OLSEN: You know, I'm kind of feeling -- it's
29 something unclear.

30
31 MR. CRATTY: That's the way I feel.

32
33 MS. MASON: Well, all that the c&t does is to say that
34 the residents of a certain area have priority for subsistence
35 uses and at present, there is no priority for subsistence
36 users. And by analyzing and accepting a c&t eligibility, that
37 just says that there is a priority for the users of a certain
38 area, in this case, Unit 8. But that's -- I hope that
39 clarifies it.

40
41 CHAIRMAN OLSEN: I think I saw Ida there with her hand
42 up, will you please and then we'll get to you next Craig.

43
44 MS. HILDEBRAND: I'm Ida Hildebrand from the BIA Staff
45 Committee. I just wanted to, a point of clarification, that
46 there is a motion before you and that's what's in discussion,
47 to accept Proposal 37 as the original proposal. If you vote to
48 accept that proposal, you would by that vote, eliminate the
49 Staff recommendation, so you would achieve your purpose of
50 including everyone in Unit 8.

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1 If you want to, you can on the record, specifically
2 state that you reject the recommendation, but that's not
3 necessary, your vote would take care of that. I just wanted to
4 bring that to your attention.

5
6 MR. CHRISTENSEN: Question.

7
8 CHAIRMAN OLSEN: Thank you Ida. One thing, I think
9 Craig, please.

10
11 MR. MISHLER: Thank you, Craig Mishler, Fish and Game,
12 Subsistence Division. I just had some reflections as you were
13 discussing this proposal to include all residents of Game
14 Management Unit 8. I think what this is going to lead to in
15 looking down the pipe a bit in terms of enabling regulations,
16 is that not everybody in Game Management Unit 8 who wants to
17 hunt will be able to hunt because there's a very limited
18 population of elk. You're going to have several thousand
19 hunters who want to hunt and you're only going to have a couple
20 hundred animals, maybe less than that. And certainly in that
21 little part of Afognak, you're talking about a lot of hunting
22 pressure on a very small area. And it could be devastating to
23 the elk if it was just made available to anybody who wanted to
24 get a permit and everybody was eligible for a permit. So I
25 know the game managers will have to come up with a system,
26 something like a Tier II hunt elsewhere in the State, in which,
27 applicants are rated according to a number of different
28 criteria and I don't have all those criteria. But that's under
29 State regulations. And under Federal regulations, I suspect
30 something similar is going to happen. But this is not like
31 Nelchina caribou, where everybody -- you've got maybe 100,000
32 animals and maybe 10,000 harvestable out of that and you have a
33 lot of people applying for permits and everybody gets an
34 opportunity. I think here you're looking at a very restricted
35 opportunity. And the more people -- the more communities that
36 are included in the c&t finding, the less opportunity there
37 will be for each individual.

38
39 That's my perception. And I'd kind of like to hear
40 from Bob Willis about his perspective on this, too.

41
42 CHAIRMAN OLSEN: Craig, I was just wondering, do you
43 have any chart or map showing what are State lands on the
44 Afognak area?

45
46 MR. MISHLER: I don't. I think almost all of it is
47 private lands, but I'm really not sure.

48
49 MR. CRATTY: Corporations.

50

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1 MR. MISHLER: I believe most of it belongs to the
2 Afognak and Ouzinkie Native corporations. But of course,
3 private lands are still managed under State authority. So what
4 I -- I'm trying to look in a crystal ball here and what I
5 suspect is going to happen is you'll still have -- under sport
6 hunting regulations you'll still have a permit drawing, but I
7 would suspect at the same time, and I'm just speculating here,
8 that your registration -- sport hunting registration hunt will
9 be severely curtailed.

10
11 CHAIRMAN OLSEN: So I guess it is a general practice
12 then that State does give authority of hunting on private lands
13 that are not even State owned; is that the general practice
14 then?

15
16 MR. MISHLER: Say that again?

17
18 CHAIRMAN OLSEN: For the State to issue limited permits
19 on lands that are owned privately, is that, I guess a general
20 practice?

21
22 MR. MISHLER: Yes.

23
24 CHAIRMAN OLSEN: Um-hum.

25
26 MR. MISHLER: Especially when you have small animal
27 populations like you do. But of course for deer because of the
28 abundance of the species, you don't have to resort to that kind
29 of drawing.

30
31 CHAIRMAN OLSEN: Um-hum.

32
33 MR. MISHLER: I mean there's plenty of opportunity for
34 everybody because deer are so abundant, but elk is just the
35 opposite, they're very small herds and in a very -- I think a
36 lot of people want to hunt elk, but the population won't
37 sustain that.

38
39 MR. LUKIN: Craig, I have a question, I don't know if
40 you could answer it. But I was wondering what percent of the
41 permits go to locals -- I guess the State would probably be
42 able to answer that, but how many permits go to the residents
43 versus the outsiders?

44
45 MR. MISHLER: I haven't researched that question, maybe
46 Rachel knows.

47
48 MS. MASON: Yeah, it's in here. Well, let's see we
49 don't have it too specifically, but on Table 3 and then on
50 Tables 4 and 5, you can see that there is -- I don't have the

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1 specific statistics, but there were a very, very small
2 percentage that went to non-residents of Alaska. And then all
3 others were -- that would include, that's mostly other people
4 in the State of Alaska, other than Unit 8, there were a couple
5 of others. So I guess I'd say, you know, a half to two-thirds
6 come from -- of all the hunts in -- of elk here in Unit 8 come
7 from Alaska residents outside of Unit 8.

8
9 CHAIRMAN OLSEN: Were there any other questions for
10 Craig? If not, I see another show of hands, both Iver and Mr.
11 Stovall, we'll get to you next.

12
13 MR. MALUTIN: Yes, my name is Iver Malutin again. And
14 one of the things, Ivan had an interesting question. The State
15 has a controlled lottery type drawing and I know families in
16 Kodiak that have put their names in the hat for many, many
17 years and they're Native people and they have not received a
18 permit. So, that doesn't really give you a true picture of
19 really what's happening. We are definitely in the minority and
20 we're not, in a lot of cases, getting, I think what we want.

21
22 I'm just going to throw this out and see what you think
23 about it. There's no question in my mind, above all, the
24 resource has to be recognized and managed properly. And my
25 definition of a Native or an Aleut is that people that strive
26 on common sense and I think we have to do that again with this
27 and work with the State, they are managing it. And then maybe
28 go to the tribal council and let the tribal council determine
29 what their villages need or what we want or let somebody
30 control it in each unit so that we're not just going -- I don't
31 know, because I just don't understand how you're going to
32 determine the numbers for each village. With Kodiak with the
33 largest number of people, certainly there's going to be a lot
34 of problems with that, I can see. So I'm just thinking, maybe
35 if we could get a tribal council or some Native entity to try
36 to administer this program, to allocate and when we get the
37 animals, maybe they could do like Al said, take it to one place
38 and then distribute it to whoever, according to their numbers.
39 But first of all, I think we do have to get with the State, for
40 more than one reason, and as I said before, to get us in on the
41 lottery somehow that we can get permits. If we can't get
42 permits in the lottery, then we have to use some other means
43 and methods of getting these elks. And I think we are on the
44 right track and I really have to commend you guys for at least
45 getting us where we're at today.

46
47 CHAIRMAN OLSEN: Yes, Iver, I do respect what you have
48 said. But unfortunately the State does not recognize this as a
49 subsistence use animal.

50

00126

1 MR. CHRISTENSEN: Mr. Chair, I'd like to respond to
2 Iver's comments. What I'd like to see just -- I respect Iver
3 quite a bit and he's got some words and what I'd like to see,
4 too, on the same lines is if we can get somebody that's more
5 available and -- more freely available to write-up proposals
6 from people. I think that maybe this Council might go in that
7 direction to work with the village people and have these
8 proposals worded the way that the people want.

9
10 But as far as Iver's and Mr. Mishler's comments are
11 well received and Rachel's and what I'd like to do is I'd like
12 to move on this proposal. As I said understand it, it's a c&t
13 determination and I think we should just move on that and our
14 discussion is now moving on to proposals that are not even here
15 yet.

16
17 CHAIRMAN OLSEN: I certainly agree with Randy. And I
18 believe this proposal is before us and we can look at different
19 harvests or bag limits in a different proposal at another time.
20 Yes, Robert, please.

21
22 MR. STOVALL: Robert Stovall with the Kodiak National
23 Wildlife Refuge. I just want to put in perspective what we're
24 talking about here. The refuge portion of this elk herd is
25 very small. And at present, the amount of actual hunters that
26 are trying to hunt elk on the refuge portion is very small and
27 the amount of harvest is very small. I will say that for the
28 most part, the animals that are being harvested on the refuge
29 portion are coming from residents of Game Management Unit 8,
30 but it's a very small number.

31
32 At present, that particular area and the refuge itself
33 is already in a registration permit hunt situation for --
34 underneath State regulations. Which means that anyone in Game
35 Management Unit 8 or anyone else in the State can go to that
36 area, the refuge area and hunt elk at present. It's the least
37 restrictive of all the other hunt areas. And you just don't
38 have the amount of people attempting to hunt in that area
39 because there's not the amount of elk in the area to hunt.
40 Even if you put hundreds of people into that area, they're
41 still not going to be able to harvest more than three to 10 elk
42 a year, because that's all that's there. So you shouldn't be
43 worried about the allocation part of it right now. And just go
44 with the determination of whether it's a customary and
45 traditional animal. And the population will -- I mean the
46 number of elks will dictate how many elk can be harvested.

47
48 That's all I have.

49
50 CHAIRMAN OLSEN: Any questions for Robert.

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1 MR. CHRISTENSEN: Question.

2

3 CHAIRMAN OLSEN: Okay. I guess we did have it moved,
4 did we.....

5

6 MR. CHRISTENSEN: And seconded.

7

8 CHAIRMAN OLSEN: The question's been called. Those in
9 favor of the proposal.

10

11 IN UNISON: Aye.

12

13 CHAIRMAN OLSEN: Those against same sign.

14

15 (No opposing votes)

16

17 CHAIRMAN OLSEN: Motion passes unanimously.

18

19 MR. CHRISTENSEN: Mr. Chair?

20

21 CHAIRMAN OLSEN: Yes, Randy.

22

23 MR. CHRISTENSEN: Just speaking to Al Cratty here, I'd
24 like to just make it known to our small public here, by the way
25 Iver, you know, there is applications to be on this Board and
26 we're taking -- we're shy of applications to be on the
27 subsistence board and I would like to see you on this Board --
28 on this Council.

29

30 MR. MALUTIN: What is the deadline?

31

32 MR. CHRISTENSEN: Pardon me?

33

34 MR. MALUTIN: What is the deadline for applications?

35

36 MR. CHRISTENSEN: 28th, I think -- the end of the
37 month.

38

39 CHAIRMAN OLSEN: We have applications right here.

40

41 MR. CHRISTENSEN: We have applications right here.

42

43 MR. MALUTIN: Thank you, Randy.

44

45 MR. CRATTY: And I'll second it.

46

47 CHAIRMAN OLSEN: I guess as I look at our agenda here,
48 it's narrow, but we do have a place here for other Federal
49 agencies, BLM, BIA.

50

00128

1 MS. SHELLIKOFF: I'd like to bring the caribou issue
2 back up from yesterday.

3
4 CHAIRMAN OLSEN: Okay.

5
6 MR. EDENSHAW: Mr. Chair?

7
8 CHAIRMAN OLSEN: Yes.

9
10 MR. EDENSHAW: Taylor had a presentation with the MOA
11 with -- that's on V-1.

12
13 CHAIRMAN OLSEN: Oh, okay, I got you. Certainly
14 Taylor.

15
16 MR. BRELSFORD: Thank you, Mr. Chairman. This is a
17 very brief item, it's information only to keep you current on
18 some developments. It doesn't require action on your part at
19 this time and before any further action would be taken we
20 expect to have specific proposals to review with you at a later
21 time.

22
23 You will find the material on this at Tab V in your
24 booklets.

25
26 CHAIRMAN OLSEN: Tab B.

27
28 MR. BRELSFORD: Tab V as in Victory.

29
30 CHAIRMAN OLSEN: Excuse me.

31
32 MR. BRELSFORD: The topic that has been raised with the
33 Subsistence Board is a more specific memorandum of agreement or
34 MOA between the subsistence program and the State of Alaska.
35 And Tom Boyd has written a cover letter here that makes
36 basically two points. One, that we received and talked about a
37 request for a MOA, so there's reference to a meeting of the
38 Staff committee on January 13 and of the Board on January 14.
39 But really the action, for your interest comes on the top
40 sentence of the next page where it says, the changes in the
41 relationship of the Federal Board and the State could have some
42 implications for the role of the Regional Councils and that it
43 would be critically important to keep the Regional Councils
44 involved. Not to make significant changes in meeting
45 procedures or attendance at particular meetings without
46 thinking about all the key parties and the Regional Councils
47 are a key party. So Tom's cover letter is to provide -- to
48 make the sure the State understands that the Board can't act on
49 its own on this, that we have key partners to include. And the
50 letter, for you guys, is to emphasize that no changes -- no

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1 significant changes in the organizational structure are going
2 to be made without including the interests of the Regional
3 Councils and some consultation participation with the Regional
4 Councils. So that's the frame work.

5
6 The particulars that are on the table, the incoming
7 requests from the Alaska Department of Fish and Game is found
8 on the subsequent pages. You'll see a letter dated October
9 24th to the regional director, Dave Allen, that letter comes
10 from Frank Rue, the Commissioner of the Alaska Department of
11 Fish and Game. And I think at this point, just the topic
12 headings are kind of a good road map of what's coming, so those
13 are highlighted.

14
15 The first one, down at the bottom of the page refers to
16 basically strengthening the involvement of local advisory
17 committees. The State Fish and Game local advisory committees
18 with the Regional Councils and with the Federal program. Some
19 regions -- I guess it varies a little bit from one part of the
20 State to the other, but in many cases the membership of the
21 Regional Councils, you guys and your counterparts in the other
22 regions, are actually also at the same time members of the
23 local Fish and Game advisory committees or you have experience
24 -- you've been on those committees, so there's kind of a pretty
25 free exchange of information in trying to identify problems
26 together and think about solutions that help unify -- that give
27 us -- that solve problems on both State and Federal lands.
28 There's a fair bit of interaction between the State's local
29 advisory committee system and the Federal Regional Council's
30 just because of shared membership. In some areas there's been
31 more effort to have correspondence and sharing of minutes and
32 technical reports and so on. And we've even had some cases
33 where there have been special meetings including Regional
34 Council member representatives attending local advisory
35 committee meetings to try and again, do these joint problem
36 solving projects where there's a key issue and the land is
37 split-up between State and Feds. If everybody works together
38 you can make a meaningful solution, where if it's divided up or
39 one party works in isolation, that's -- so in any case, the
40 State is suggesting that one part of a MOA would be more formal
41 arrangements, possibly even some funding to strengthen and help
42 integrate the local committees into the work of the Regional
43 Councils and the State -- pardon me, and the Federal Board.

44
45 If you like, I'll go through all four and then we'll
46 answer questions overall or what?

47
48 CHAIRMAN OLSEN: Certainly that.....

49
50 MR. BRELSFORD: The next one is perhaps the most

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1 significant suggestion on the table and that has to do with
2 improving the involvement of State technical staff in the Staff
3 committee process.

4
5 The paragraph goes on to say, really what's concerned
6 here is to make sure that the Councils and the Board get the
7 best possible technical information. And that some of the
8 folks, you're probably aware that we rely on ADF&G data,
9 harvest -- or pardon me, population surveys are -- ADF&G has
10 many, many more years experience doing this than the Federal
11 conservation agency programs. They share in a lot of the
12 survey work of that sort, so it's kind of in that same spirit
13 that here, the State is suggesting, that to be sure the
14 technical information is accurate and complete, the State's
15 technical people would like to be more closely involved.

16
17 They actually float a request to participate in some of
18 the Staff committee meetings. And at the present time, those
19 have been fairly narrow in attendance. The Staff committee
20 serves as the top specialists for the Board and those have not
21 been public meetings, the Staff committee sessions. So this
22 would be a fairly big change and it's not going to be done
23 without thinking it through. So that if the Staff committee
24 meetings are opened up a bit, the interests of the Regional
25 Councils would be given consideration, equal consideration
26 alongside of this suggestion that some of the State's technical
27 people should be involved more closely with the Staff
28 committee. It's a key change. No action will occur until
29 there's full consultation.

30
31 The third item asks that we -- we have a long standing
32 funding agreement or cooperative agreement with ADF&G to
33 contribute some money for survey projects and for liaisons.
34 Some of the folks from ADF&G that follow Federal program
35 decisions and come to the Board to offer State comments and so
36 on. There is an existing baseline of funding and this item
37 asks for an up -- an increase in that funding or suggests that
38 some more funding would be appropriate.

39
40 And the last one refers to a larger coordination
41 effort. I think basically they're getting at the rise -- the
42 increasing number of cooperative management plans, where the
43 State, the Federal agencies and local user groups work together
44 to develop a cooperative management plan. This would be for
45 us, similar to the discussion of the South Alaska Peninsula
46 caribou herd cooperative management plan, all parties are
47 involved in that. And what they're suggesting that that's very
48 important and needs to be strengthened.

49
50 So again, these are the specifics. It's an incoming

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1 request that the Board has looked at and said, we need to
2 consider, but we want to make sure that the interests of the
3 Regional Councils are taken into account, that there's
4 consultation before any changes would be made. The next step
5 then would be a more formal proposal, perhaps draft language
6 for a MOA, but that would be subject to some review and
7 consultation with the Councils before it would be adopted as
8 final.

9
10 So let me end there and see if there are questions or
11 comments that I could try to help clarify.

12
13 CHAIRMAN OLSEN: I guess some of the comments that come
14 to my mind, certainly, Taylor, is number one, I believe that
15 this should have been happening long ago, since Statehood but
16 never has and that's why I feel we are in this particular
17 situation; that the State has not identified the need of
18 subsistence or customary and traditional uses. The State, in
19 the past, has even given less monies to the subsistence side.
20 And if I recall, even two years ago, they had threatened to
21 even quit funding the subsistence side. To me that's a bad
22 attitude and it certainly does not open my heart at this moment
23 until we have other things to look at. When I say that, I am
24 talking of serving as a subsistence person on the local
25 advisory council to where subsistence got almost zero
26 attention. That it was all in the name of commercial fisheries
27 and sport. That was one reason I had moved on, even from that
28 position, as I felt that my time was not being for -- good for
29 me or the others.

30
31 I also look at the way the State handles some of these
32 issues on an every other year basis. I feel that our resources
33 at times, really demand more of an attention than every several
34 years. I grant you, we do have a big wildlife resource we are
35 looking at, but some of these issues that come up every couple
36 of years, by then it's a lot of times too late for a regulation
37 to be effective.

38
39 The adequate compensation for State assistance to the
40 Federal Subsistence Program. Here again, I'm looking at the
41 funding that we are given and we are always under a crunch for
42 doing what we are set out to do. I really feel that the State,
43 itself, has to look at some of our issues with us and work them
44 out.

45
46 Other than that, I would gladly be willing and always
47 will be willing to work with the State. But to this date, they
48 have not shown me that they want to work with us.

49
50 MR. CRATTY: Taylor, I'd like to just say that there is

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1 two of us that serve on the State's advisory council here, I do
2 and Randy does. I couldn't make it to the last meeting because
3 of the weather, but they had some issues coming up on
4 subsistence -- oh, there will be a meeting on that tonight.

5
6 MR. LUKIN: I feel like I would like to say something
7 and I just hope it doesn't ruffle any feathers. But you know,
8 I'm kind of a person of action and I don't believe in this
9 taking one issue and tabling it year after year after year when
10 people depend on these certain foods and whatever for a living.

11
12 So I feel if, you know, if the State and the Federal
13 government can't be fair with us as a Native people of this
14 island, we as a land owner, should start using our own leverage
15 about our own lands and start keeping outsiders off of it
16 basically until we get -- until people come around fair with
17 us.

18
19 This issue on elk, to me, is an important issue. And I
20 feel we've been left out all these years and I don't think it
21 should continue and I don't think it should be tabled until the
22 next meeting. I mean you're looking at from one meeting to the
23 next, half a year, six, eight months has gone by. And to me,
24 every time we lose six or eight months, that's another season
25 without. I feel we've been put on the back burner too many
26 years, too long. I feel we should have control of a certain
27 percent of those permits that should go to us and we should be
28 the people that make the decisions on what and how we want to
29 distribute them among our own people. And until I personally
30 see anything happen on these lines that we have control over a
31 certain numbers of these permits, as long as I'm here, I'll
32 continue to fight that direction.

33
34 CHAIRMAN OLSEN: Is there anymore comments here on this
35 MOA with Taylor.

36
37 MR. CHRISTENSEN: I had a comment, but it's pretty much
38 been encompassed by all three of you.

39
40 MR. BRELSFORD: Let me close by saying, I've made note
41 of the comments that referred specifically to the MOA. And
42 Ivan, I think your comments were really as to concerning
43 follow-up on the elk season. And I think it was impressed upon
44 the Staff that moving ahead with an on the ground season is a
45 very high priority by the Council. And that you had rather
46 extended discussion about the idea of community sharing. And
47 some preliminary information about harvest levels in that unit
48 and potentials for pressure. So I think your comment is well
49 received and we would consider it as kind of a focused remark
50 about the need for follow-up on the elk subsistence

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1 opportunity.

2
3 CHAIRMAN OLSEN: Thank you.

4
5 MR. BRELSFORD: Thank you, Mark.

6
7 CHAIRMAN OLSEN: Did I miss anybody here that might
8 have comments or questions?

9
10 MS. SHELLIKOFF: Mr. Chairman, I would like to revisit
11 the caribou issue at this time, if possible?

12
13 CHAIRMAN OLSEN: Gilda has requested to revisit the
14 caribou issue. I believe that is Izembek caribou issue. I
15 have no problem with that. Yes, go ahead, please, Gilda.

16
17 MS. SHELLIKOFF: I have another question for Greg. You
18 mentioned yesterday that there is one more segment of the
19 surveys not done. How soon can this survey be complete?

20
21 MR. SIEKIENIC: We had tried to put it together for
22 last week, just conditions didn't allow us to get that done.
23 We had contacted Melvin and we're getting ready to try it. We
24 have hopefully a pilot on schedule that whatever time we get
25 the good weather. We're watching for a block of weather where
26 we can at least get a couple of days because its going to take
27 a couple of days for us to wrap-up the survey segment. And
28 when we get that option, we're planning on bringing a pilot
29 down and hopefully it'd be Chris Dau or John Sarvis to work
30 with someone like Melvin and if Melvin's not available, then a
31 Nelson Lagoon resident or someone.

32
33 MS. SHELLIKOFF: Okay, thanks.

34
35 CHAIRMAN OLSEN: Can I ask, Greg, how significant from
36 past years of surveys -- how significant is this area do you
37 feel is to the overall population?

38
39 MR. SIEKIENIC: Upwards of 50 percent.

40
41 CHAIRMAN OLSEN: Wow.

42
43 MR. SIEKIENIC: Forty to 50 percent of the population.

44
45 CHAIRMAN OLSEN: Um-hum, thank you.

46
47 MS. SHELLIKOFF: I would like to move to resubmit the
48 proposal that was made by the Sand Point group -- from our
49 meeting in Sand Point.

50

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1 CHAIRMAN OLSEN: When you move, is that the special
2 action request.....

3
4 MS. SHELLIKOFF: Yes.

5
6 CHAIRMAN OLSEN:or the basic proposal?

7
8 MS. SHELLIKOFF: No, the special action request.

9
10 CHAIRMAN OLSEN: At this time I need some help here,
11 Cliff, can you address how that would be handled.

12
13 MS. SHELLIKOFF: Can we get a second so we can discuss
14 this.

15
16 MR. SMITH: I'll second that motion.

17
18 CHAIRMAN OLSEN: Move and seconded. Discussion. Yes,
19 Taylor, I guess my question is, we have a motion here on the
20 table and I'm wondering what process this could be acted on, if
21 possible, at the spring meeting?

22
23 MR. BRELSFORD: Special actions can be submitted at any
24 time. They typically respond to changes in circumstance. So I
25 would say in making the motion and in offering your -- the
26 basis for your votes, that you want to highlight any change in
27 information, change in circumstance that would lead you to
28 submit the special action at this particular time. That's kind
29 of -- it's in the, you know, let me think. Identifying for the
30 Board why the matter is coming back up now, rather than being
31 held off based on the previous action. So I would say be sure
32 that those aspects, why -- the changes in circumstance that
33 lead you to request action again at this particular time.
34 That's a critical part of the motion and discussion.

35
36 MS. SHELLIKOFF: Well, one of the big changes that I
37 see is the increase in numbers. Because when we were in Sand
38 Point, we were told there was a lot lower than what we are
39 being told. And with this other additional count being 40 to
40 50 percent of the population, you know, that could make a big
41 difference.

42
43 MR. CRATTY: I agree with you.

44
45 MR. CHRISTENSEN: Mr. Chair?

46
47 CHAIRMAN OLSEN: Yes, Randy.

48
49 MR. CHRISTENSEN: Along with Gilda's motion, I was
50 wondering if somebody could answer -- I know that they have a

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1 threshold of 2,500 and that almost seems to be etched in stone.
2 But like Taylor was saying, that in light of new information
3 that that might change, I was wondering if it might be more
4 agreeable if they even ask for a lesser amount, if that would
5 be acceptable to the people.

6
7 MS. SHELLIKOFF: Well, the amount we were asking for
8 were a hundred caribou.

9
10 MR. CHRISTENSEN: I know that. And that's a very
11 minimal amount. But what I was.....

12
13 MS. SHELLIKOFF: You know, for five villages.

14
15 MR. CHRISTENSEN: Almost any less than that is not
16 enough, I understand.

17
18 MS. SHELLIKOFF: Um-hum. (Affirmative)

19
20 MR. CHRISTENSEN: But since you already have a
21 threshold of 2,500, I was just looking for some information on
22 would there be a possible chance of a hunt if that amount was
23 even cut down by a little bit?

24
25 CHAIRMAN OLSEN: My thoughts are here, I'm really.....

26
27 MR. CHRISTENSEN: You know, rather than re-propose the
28 same proposal and then get shot down again.....

29
30 CHAIRMAN OLSEN: I certainly feel that -- I don't
31 really know what to say here, but when they gave me the 40 to
32 50 percent in this other area, if it was only 10 percent, it
33 would exceed then our baseline; is that correct, Greg?

34
35 MR. SIEKIENIC: I think I either misunderstood the
36 question -- when the survey area that is left up in that area
37 is actually all of the Nelson Lagoon, David River area, that
38 typically entails 40 to 50 percent of the population. In my
39 estimate, that is between 800 and a thousand animals in that
40 entire area. That is comprised of the area that I flew and I
41 saw a thousand animals in that area. That whole area needs to
42 be surveyed as part of our official survey. I went up and flew
43 around for a couple of hours with an individual who happens to
44 live in Cold Bay. That's the whole area that we need to look
45 at.

46
47 CHAIRMAN OLSEN: Um-hum.

48
49 MR. SIEKIENIC: Does that clarify that?

50

00136

1 CHAIRMAN OLSEN: Right. You gave us some numbers, but
2 that was not official.....

3
4 MR. SIEKIENIC: Right.

5
6 CHAIRMAN OLSEN:is basically what you were
7 saying?

8
9 MR. SIEKIENIC: Yeah.

10
11 CHAIRMAN OLSEN: So we are knocking on the threshold
12 minimum then?

13
14 MR. SIEKIENIC: It appears that we are.

15
16 MR. CHRISTENSEN: Is there a chance -- excuse me, Mr.
17 Chair. Is there a chance that by the time this -- if this
18 proposal is re-proposed, by the time it gets to the Board that
19 that threshold might be met?

20
21 MR. SIEKIENIC: Sure, there's that chance if we get
22 that survey completed. I would like to get the survey
23 completed as soon as we can.

24
25 MR. CHRISTENSEN: So it's feasible to act on it right
26 now then?

27
28 MR. SIEKIENIC: As far as the proposal?

29
30 MR. CHRISTENSEN: Right.

31
32 MR. SIEKIENIC: Yeah. My understanding is the Board
33 can act on a proposal they want -- or excuse me, the Council.

34
35 MR. CHRISTENSEN: But also, you know, you got to go
36 with a little bit of diplomacy. And you know, you just don't
37 want to keep making a whole bunch of proposals and never
38 gaining anything.

39
40 MR. SIEKIENIC: Right.

41
42 MR. CHRISTENSEN: So I guess that's the question.

43
44 MR. SIEKIENIC: Oh, yeah, well, the proposal, again as
45 I indicated yesterday, there's still several steps that I think
46 need to be worked out. You know, whether it be the allocation
47 of the permits and then the harvest areas, where the harvest
48 would come from and you know, those types of things. And
49 again, taking into light, the State lands are there, you know,
50 we need to bring the State into this, because all of the Nelson

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1 Lagoon, Pavlof Bay area where Sand Point and Nelson Lagoon
2 traditionally harvest is State lands, they're not Federal
3 lands. So that would effect the opportunity in those areas for
4 harvest, so there are some steps we need to take.

5
6 MR. CHRISTENSEN: Should that original proposal be
7 amended maybe? You're talking about the one for a hundred
8 animals?

9
10 MS. SHELLIKOFF: Um-hum. (Affirmative)

11
12 MR. SIEKIENIC: If that proposal was presented to us
13 today, we would probably have the same Staff analysis, and say
14 no because we are below our minimum threshold level. I mean
15 that is where we are at right now. If we complete the survey
16 and we are at our minimum level or above our minimum level, we
17 would certainly have a different view of that.

18
19 MR. CHRISTENSEN: I guess what I'm trying to ask, is
20 there a way that we can amend the proposal to find a happy
21 medium, so to speak?

22
23 CHAIRMAN OLSEN: When I look at that, Randy, we -- at
24 the request of a hundred animals, that was a minimum and when I
25 look at the 100 animals, that is still below the five percent
26 to which management feels is still a principal growth in the
27 herds. So I don't feel -- I think the steps here now would be,
28 once again, to hope that you can get your survey in. And at
29 that time they can coincide together and something can be
30 worked out. I agree with you on the permit system that is --
31 we kind of gave up when it was shot down so nothing went
32 further into how it would be administered as far as permit.
33 But I feel the refuge has a lot of say on that, too, how it
34 should be handled.

35
36 MR. SIEKIENIC: Right. And again, I think a question
37 came up on the population objective level of this 2,500 whether
38 or not that's open for discussion or reconsideration during a
39 planning effort. And I think a response to that would be, yes.
40 I think that the communities need to determine also at what
41 minimum levels they're willing to say, we no longer want to
42 harvest off of this herd because we want to have a sustainable
43 harvest off of the herd. If it drops too low -- obviously the
44 accessibility of the animals due to there's so few of them out
45 there becomes an issue. So it really is something that we need
46 to collectively put together.

47
48 CHAIRMAN OLSEN: Does the refuge also accommodate any
49 special emergency closure on any special herd or does that just
50 effect the whole refuge? I guess what I'm trying to say, is

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1 there any subunits where you can actually make emergency
2 closure on a certain specific herd or is that going to effect
3 the whole refuge?

4
5 MR. SIEKIENIC: That's a good question. In the past
6 there has not been any splits of the Southern Alaska herd, it's
7 just been viewed as the total Southern Alaska Peninsula caribou
8 herd. But as we discussed yesterday, there is consideration or
9 there has been questions of a consideration, can Unimak be
10 viewed separately. And I think that's worthy of part of the
11 community discussions.

12
13 CHAIRMAN OLSEN: Was there anymore questions for Mr.
14 Siekienic?

15
16 MR. EDENSHAW: I have on Greg.

17
18 CHAIRMAN OLSEN: Cliff.

19
20 MR. SIEKIENIC: The magic microphone.

21
22 MR. EDENSHAW: I think you bring out with the Unimak
23 Island, have you looked at, you know, from your survey what the
24 estimated population on the island is presently?

25
26 CHAIRMAN OLSEN: Six hundred.

27
28 MR. SIEKIENIC: Right. A little over 600 from our
29 winter survey.

30
31 MR. EDENSHAW: And if we were to address Unimak as a
32 separate portion, you know, just dropping it from the herd and
33 then managing each island for the present population of
34 caribou, how many animals could you foresee for False Pass and
35 Cold Bay for it to be allowed to hunt? How many animals do you
36 think could be taken off the island?

37
38 MR. SIEKIENIC: Well, again if we were pursuing the
39 growth mode of the herd, if that was our desire, we'd probably
40 be looking at the five percent level of harvest, so 30 animals.
41 Cold Bay, Unimak Island is probably inaccessible to that
42 segment of the population, just due to the remoteness. I would
43 think most of it must be accessed by boat on Unimak Island,
44 Melvin, wouldn't that be.....

45
46 MR. SMITH: Yes, that's correct.

47
48 MR. SIEKIENIC: Yeah.

49
50 MR. SMITH: There's no animals close to the village. I

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1 mean you'd have to get out and, you know.....

2

3 MR. SIEKIENIC: Right, either the north.....

4

5 MR. SMITH: North side or south side.

6

7 MR. SIEKIENIC: Peterson Lagoon area and.....

8

9 MR. SMITH: Yeah.

10

11 MR. SIEKIENIC: Yeah.

12

13 MR. BRELSFORD: Mr. Chairman?

14

15 CHAIRMAN OLSEN: Yes, Taylor.

16

17 MR. BRELSFORD: As a matter of process, the Council
18 operates independently on this. We provide technical
19 information, but the Council is able to amend, change, make
20 suggestions, all of those things are within the authority of
21 the Council on a question of this sort. So Randy, I wanted to
22 be sure you heard the answer loud and clear, amendments are in
23 order as a matter of Council deliberation and discussion.

24

25 I thought one of the comments being made, one of the
26 points being made in some of the discussion was that you really
27 would like to see the additional survey results, the complete
28 -- you would like the decisions on this to be made on the basis
29 of full survey results. So you might want to include in your
30 motion some comment to the effect that your expectation is that
31 the Board would act on this when the full survey results are
32 in, not now with only partial results. I'm not trying to speak
33 for the maker of the motion, but I thought some of the
34 discussion kind of went in that direction. So with that, I'll
35 quit.

36

37 CHAIRMAN OLSEN: Thank you, Taylor, very well taken and
38 realized. There's other issues here that we are looking at as
39 far as the amendment. Of course, I don't have the original
40 proposal here before me, so it's kind of hard to work off of
41 memory.

42

43 MR. SMITH: Mr. Chair, well does Gilda got to make the
44 amendment since she made the motion?

45

46 MS. SHELLIKOFF: No, you could.

47

48 MR. SMITH: Can I make an amendment to the motion?

49

50 MS. SHELLIKOFF: Yes.

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1 CHAIRMAN OLSEN: Certainly.

2

3 MR. SMITH: Okay, well somewhere along the lines that
4 Taylor said. After complete survey and if it does show that
5 the numbers are up and increased.

6

7 MR. CHRISTENSEN: Excuse me, Mr. Chair?

8

9 MR. SMITH: I guess that's.....

10

11 MR. CHRISTENSEN: I think what Melvin is asking is I
12 think we probably should move on the amendment and then go back
13 to the original motion; isn't that correct?

14

15 CHAIRMAN OLSEN: Right. I think we're just discussing
16 a possible amendment at this time. That's still under
17 discussion.

18

19 MR. BRELSFORD: Mr. Chair, you'll need a second for the
20 amendment. Melvin has offered an amendment, we would typically
21 need a second for that amendment and then discuss the amendment
22 and then go back to the original.....

23

24 MR. CHRISTENSEN: It does need to be read out, so
25 worded so it's correct? I think so.

26

27 CHAIRMAN OLSEN: I'm not -- I'm just trying to follow
28 Melvin here, too, and I'm not sure that -- was that a proposed
29 amendment or discussion?

30

31 MR. SMITH: Yes, I'd like to make that an amendment.
32 And I hope I was pretty clear with that.

33

34 CHAIRMAN OLSEN: Does that need to be read or was it
35 picked up?

36

37 MR. BRELSFORD: I think we have the points.

38

39 MR. CHRISTENSEN: It could be cleaned up, but I'll
40 second. Second.

41

42 CHAIRMAN OLSEN: Okay. The amendment, okay, then that
43 brings us back to the what, original.....

44

45 MS. SHELLIKOFF: No, we vote on the amendment.

46

47 CHAIRMAN OLSEN: Okay, okay. Then we vote on the
48 amendment.

49

50 MR. CHRISTENSEN: Aye.

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1 CHAIRMAN OLSEN: All those in favor of the amendment
2 signify aye.

3
4 IN UNISON: Aye.

5
6 CHAIRMAN OLSEN: Those opposed same sign.

7
8 (No opposing votes)

9
10 CHAIRMAN OLSEN: Amendment passed.

11
12 MR. CHRISTENSEN: Then we got to move on the original
13 proposal as amended.

14
15 MS. SHELLIKOFF: As amended.

16
17 CHAIRMAN OLSEN: Right. Do we hear the question being
18 called.

19
20 MS. SHELLIKOFF: Call for a question.

21
22 CHAIRMAN OLSEN: Question's been called.

23
24 MR. CHRISTENSEN: Well, I think we got to move first.

25
26 MS. SHELLIKOFF: We did.

27
28 CHAIRMAN OLSEN: We did, on the original?

29
30 CHAIRMAN OLSEN: You moved I thought.

31
32 MR. CHRISTENSEN: Okay.

33
34 CHAIRMAN OLSEN: Is there a point of clarification,
35 does the record show? I believe we worked on the amendment and
36 now we're coming back to the original proposal; is that clear
37 on the record?

38
39 MR. BRELSFORD: That's correct, Mr. Chairman. You have
40 a main motion on the table now. It has been amended, but it is
41 moved and seconded, now you vote on the main motion as amended.

42
43 CHAIRMAN OLSEN: Thank you, that's where I was at.
44 Seeing's how it is, we do have the main proposal -- motion on
45 the table.

46
47 MR. CHRISTENSEN: Question.

48
49 CHAIRMAN OLSEN: Question's being called. Those in
50 favor signify by aye.

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1 IN UNISON: Aye.

2

3 CHAIRMAN OLSEN: Those opposed by the same sign.

4

5 (No opposing votes)

6

7 CHAIRMAN OLSEN: Motion carries. At this time we would
8 like to call for a 10 minute recess and meet back here in 10
9 minutes, if you will, please. Thank you.

10

11 (Off record)

12 (On record)

13

14 CHAIRMAN OLSEN: As our five minute recess turned into
15 a little bit longer, but as my father would say, if you don't
16 like the weather, wait five minutes, too. So I would at this
17 time here -- as we looked at the caribou situation for those
18 effected down in the Peninsula area that, number one,
19 recognizing that the economic basis has not changed in that
20 area. That this is still a very significant means of food on
21 the table for these areas. Certainly we have had new
22 information on the numbers of different areas and certainly
23 have one more survey yet to do. But I think at this time it's
24 any other means of being able to utilize these animals
25 certainly would be invited at this time from anyone as to how
26 we might utilize the number of caribou that were not determined
27 to be there previously. But that certainly can be addressed
28 later on here as an emergency request.

29

30 Did we have anymore discussion here on the caribou?
31 Does that conclude and meet our needs at this time?

32

33 (No audible response)

34

35 Hearing none, I would move on then. I guess the one
36 thing that I have in front of me here that brings a lot of
37 question is for the subsistence management regulations that are
38 in draft here now for Region 3. As these are looked at being
39 adopted, I guess into the Register, I feel that the Council has
40 just received the packets here yesterday and I don't know what
41 -- we have a deadline on comment on these, do we not?

42

43 MR. BRELSFORD: March 3rd.

44

45 CHAIRMAN OLSEN: Which is March 3rd. I feel this is a
46 lot for us to try to digest in such a short time to make
47 comment on. I would hope that we would have some other means
48 to look these over and give a comment back that's reasonable.
49 Taylor.

50

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1 MR. BRELSFORD: Yes, Mr. Chairman. On the question of
2 having public input taken into account in the version that goes
3 to Washington -- let me backup a couple steps. We had talked
4 yesterday on one of the overheads, it said that the submission
5 date to Washington D.C., for the environmental review and the
6 draft proposed rule, the version of the regulation language was
7 April 30th. So that's still -- to my mind -- to my knowing,
8 there's been no set back, that's firm at this point. We're
9 still working with all the Councils to try and meet that
10 deadline.

11
12 The Board has to vote on the language -- on the package
13 that goes to Washington, it's a Board function, not a Staff
14 function, so we needed to allow some time in April for that
15 step. I have heard comments in the office that mid-March is
16 actually the working deadline, that March 3rd was to try to get
17 particularly the early Councils to get their material in so
18 that it could be incorporated. But last week I heard the offer
19 in one of the Council meetings that mid-March was okay, March
20 15, I would take that to mean. So I think we have some
21 flexibility on this, but we do have some deadlines to meet and
22 some steps including Board review. And the Board includes its
23 Staff committee that has to meet beforehand. So asking for
24 additional time I think is wholly in order that would be sound.
25 Is mid-March a more workable deadline?

26
27 CHAIRMAN OLSEN: Certainly, as I look at these,
28 anything that we see here, I would like basically full
29 consultation and feelings of the Council, if there's anything
30 that -- any person sees that there is unjust about. So I just
31 don't know how we would handle something of that. In other
32 words, any changes to it, I don't know would it take the full
33 blessing or not.

34
35 MR. BRELSFORD: Well, I think at this point, we're
36 soliciting input from a broad range of public, member -- of the
37 Councils and the public. These were -- you know, there was a
38 news release saying that it was available and in the same
39 bladder, asking for comments by March 3rd was sent to any
40 public -- anybody -- an Alaskan who called in and said I wanted
41 to follow-up on that. I'd make one other point. Remember that
42 there are several steps in this process, so what you're working
43 on now has to be published in the Federal Register and that's
44 when the normal public review process starts, this is a
45 prepublication step. That publication of the proposed rule in
46 the Federal Register is not even scheduled at this point, but
47 we have a firm commitment to public meetings throughout the
48 regions on the proposed rule itself whenever that is published.

49
50 So I would say, let's try and correct the glaring

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1 problems or errors at this point, but it's not the final
2 opportunity by any means. There would be a more elaborate,
3 more extensive public review step when the proposed rule is
4 eventually published in the Federal Register.

5

6 CHAIRMAN OLSEN: Yeah, okay, I just wanted to make sure
7 that these weren't going to become petroglyphs or cast in stone
8 here if we didn't have any comment.

9

10 MR. BRELSFORD: We're a long ways from that.

11

12 CHAIRMAN OLSEN: Okay, well, that gives me more
13 comfort. Thank you, Taylor. What -- I don't know -- as I look
14 at our agenda here, was there anybody from ADF&G that wished to
15 speak on any report or anything here? I see it as I look down
16 on the agenda.

17

18 MR. MISHLER: Mr. Chairman?

19

20 CHAIRMAN OLSEN: Yes, Craig.

21

22 MR. MISHLER: I guess just for informational purposes I
23 wanted to let the Council know that our division is undertaking
24 a couple of new projects called communities ethnographies. And
25 the word, ethnography, is an anthropological term that refers
26 to description of people's way of life. And we had some
27 funding from the U.S. Minerals Management Service to initiate
28 these -- mostly in oil spill effected communities. And due to
29 staffing constraints we are unable to do it for all the
30 communities on Kodiak Island, but we are doing it for Old
31 Harbor and Ouzinkie. And we had support from both tribal
32 councils in each community already and these are going forward.

33

34 They consist a lot of doing archival research and doing
35 some historical background on how subsistence has changed. How
36 the economies of these communities have changed over time. And
37 some of my counterparts are working in Prince William Sound and
38 Lower Cook Inlet communities to do the same thing. And we're
39 rounding up old photographs and trying to get a feeling for
40 what life was like and how subsistence has changed over the
41 years. So this is going forward and I do have a handout if
42 anybody's interested, I'd be happy to supply you with one.

43

44 But that's the newest wrinkle under our roof and I
45 could answer any questions if you have them.

46

47 CHAIRMAN OLSEN: Well, that's a real spark to me to
48 hear that there's a movement in that direction. As I've been,
49 you know, very affiliated with the groups here, the Native
50 entities in Kodiak here and we have gone through a lot of work

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1 ourselves identifying and even putting in a historical museum,
2 if you will.

3
4 MR. MISHLER: I am working with.....

5
6 CHAIRMAN OLSEN: That's been our efforts here from
7 Kodiak as we strive to also show the social cultural system
8 that has been in this area for many years. But on that note,
9 too, Craig, I would also like to say that I think the Kodiak
10 Tribal Council would be very interested in working, if
11 possible, on something of this nature.

12
13 MR. MISHLER: Um-hum. (Affirmative)

14
15 CHAIRMAN OLSEN: But, yes, if you do have a handout, I
16 would certainly.....

17
18 MR. MISHLER: I guess I only have one copy left, but I
19 can make some more and get it mailed out to each of you.

20
21 CHAIRMAN OLSEN: Yes.

22
23 MR. MISHLER: I think Al already has one, I believe we
24 were down in Old Harbor a few weeks ago. We think ultimately
25 that this could be a good teaching tool in the school. That's
26 what most of the villages here don't have is community
27 histories and it's really important that people -- young people
28 identify with how the early -- in the early days people made a
29 living from the ocean and from the land and who some of their
30 leaders were and how the economies have changed from trapping
31 and hunting to commercial fishing and now, as we see a lot of,
32 eco-tourism moving up and lodge development. I see a lot of
33 changes just in the seven years that I've been coming down
34 here. So we're going to try to put all of that into
35 perspective and we're going to be -- I've already done quite a
36 few key respondent interviews with elders and those -- copies
37 of those interviews will go into the Alutiiq Museum. And the
38 Alutiiq Museum has been very cooperative in giving us access to
39 tapes that they have already stored in their archives. So I
40 think this is a real important cooperative effort and I feel
41 good about the progress we've made so far.

42
43 CHAIRMAN OLSEN: It sounds very encouraging. I would
44 just like to make the comment that the education for the
45 people, especially in this area has not just been the Three R's
46 if you will. As a matter-of-fact, the room we are sitting in
47 here today was built with the intent of the Alaska Regional
48 Vocational School. At that time I feel it was premature that
49 they brought forth something for the people, but here again, to
50 just provide something without the other tools necessary to

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1 complete, I guess you might say was described as a failure.
2 That the people that came to the school were treated as second
3 class citizens and therefore, chose to stay at home with their
4 education at home instead of the Three R's and which today is
5 now our city and borough buildings.

6
7 So I just want to make that comment in conjunction with
8 your comment on the educational purposes. I really believe
9 that we need to bring this back and as well as the Three R's
10 are as important in today's society of the culture, too.

11
12 Is there any other comment or questions that we have
13 missed? Any other subjects that might come before the Council?

14
15 MR. CHRISTENSEN: Mr. Chair, I'd just like to ask you
16 if you were ever in contact with Jay Bellinger?

17
18 CHAIRMAN OLSEN: On any issue?

19
20 MR. CHRISTENSEN: Well, on one of the reports here?

21
22 CHAIRMAN OLSEN: I believe that was taken by Mr.
23 Stovall.

24
25 MR. CHRISTENSEN: Okay, so he filled in for him then,
26 okay.

27
28 CHAIRMAN OLSEN: Am I correct on that?

29
30 MR. CHRISTENSEN: Okay.

31
32 CHAIRMAN OLSEN: At this time, certainly we are ahead
33 of schedule for a change. I believe once again, that due to
34 very little public input on this meeting, it has left us with
35 time for any other thing that might come before the audience or
36 the Council. If there is nothing else, I believe the only
37 thing left on our agenda is to identify another time and place
38 of the meeting.

39
40 MR. CRATTY: Mr. Chair, I make a motion that our next
41 meeting we have in Cold Bay and it be around the end of
42 September. Do we have to go -- excuse me, do we have to go in
43 this window that's open or can we choose a different date? Can
44 Cliff respond to that or.....

45
46 MR. EDENSHAW: Mr. Cratty, from September 8th until the
47 24th, yes.

48
49 CHAIRMAN OLSEN: The 24th of?

50

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1 MR. EDENSHAW: October.

2
3 CHAIRMAN OLSEN: October. Anytime?

4
5 MR. EDENSHAW: That's correct, Mr. Chair.

6
7 MR. CRATTY: How about September 29th and 30th? Does
8 anybody have -- or does somebody have -- I'm just looking at
9 when I will be free, but you guys say what you want to say,
10 too.

11
12 MR. SMITH: How about the 30th and the 1st because
13 you're going to have to fly in there on the 30th, probably,
14 that's a Monday.

15
16 MS. SHELLIKOFF: The 29th.

17
18 MR. CRATTY: That sounds.....

19
20 MR. SMITH: Yeah, you're probably going to have to fly
21 in there on the 29th or we could start it that late afternoon
22 after you guys get there?

23
24 MR. CRATTY: Yeah, that sounds fine.

25
26 CHAIRMAN OLSEN: Certainly I don't know what we're
27 talking here, is there a motion here, I guess, to have it in
28 Cold Bay, we are describing now -- is that part of the proposal
29 now, is the date?

30
31 MR. CRATTY: No, I made a motion to have it in Cold
32 Bay. I don't know what you're guys feelings are.

33
34 MS. SHELLIKOFF: Second.

35
36 CHAIRMAN OLSEN: Okay, second on it. Discussion. Does
37 Cold Bay have facilities to.....

38
39 MR. CHRISTENSEN: Oh, yeah.

40
41 MS. MASON: Mr. Chairman?

42
43 CHAIRMAN OLSEN: Yes, Rachel.

44
45 MS. MASON: I just wanted to mention that the 29th and
46 30th that are on the table as the dates and I just wanted to
47 mention that Robert and I are Staff to the Southeast Council as
48 well.....

49
50 MR. CHRISTENSEN: That was my next question.

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1 MS. MASON: We were planning to meet in Yakutat on the
2 1st and 2nd, so it might be a little hard, especially if we're
3 coming from Cold Bay to make it all the way on the next day.
4 So I would suggest another week might be easier for the Staff
5 to go.

6
7 MR. CRATTY: How about the 6th and the 7th?

8
9 MR. CHRISTENSEN: Of what?

10
11 MS. MASON: Oh, and also.....

12
13 MR. CRATTY: October.

14
15 MS. MASON:we're meeting on the 7th and 8th of
16 October, the Southcentral and Robert and I both work for that
17 one, too. So that -- any other week is better?

18
19 CHAIRMAN OLSEN: How about the preceding week?

20
21 MS. MASON: The preceding week is good.

22
23 MR. CHRISTENSEN: Mr. Chair, I just want to ask, on
24 these dates that are covered, like with North Slope, Bristol
25 Bay, Cantwell and so on, are those dates already -- they're
26 already figured in because of -- so we might be able to meet
27 with all the agencies.

28
29 MR. CRATTY: When are you open then?

30
31 MS. MASON: I'll tell you the dates that I'm open.

32
33 MR. CHRISTENSEN: I guess what I'm asking is the dates
34 that are blank, is that the ones that we're looking at?

35
36 MS. MASON: Well, for one thing you're looking at the
37 current one that's 2/24/97?

38
39 MR. CHRISTENSEN: Um-hum. (Affirmative)

40
41 MS. MASON: Or the 2/10?

42
43 MR. CHRISTENSEN: Window open September 8 to October
44 24th.

45
46 MS. MASON: Okay, we are available from September 8th,
47 that whole week, the week of September 15th, the week of
48 September 22nd. It gets a little problematic when we get to
49 the week of September 29th because we're already booked up on
50 October 1st and 2nd. The next week is also a problem.....

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1 MR. EDENSHAW: And the following week also because I'm
2 with Seward Pen.

3
4 MS. MASON: Oh, because Cliff is also involved with the
5 Seward Peninsula Council. So it would only have to be the
6 first three weeks or else the last week.

7
8 MR. WILLIS: Probably the week of September 22nd would
9 be the best week for us. I know as it gets later, it gets more
10 difficult to get people around because of the weather.

11
12 MR. CHRISTENSEN: Did you say September or October?

13
14 MR. WILLIS: September.

15
16 MR. CHRISTENSEN: September?

17
18 MS. MASON: September.

19
20 MR. WILLIS: September, the week of September 22nd wold
21 be the best from the Staff's point of view.

22
23 CHAIRMAN OLSEN: I would think then that we should look
24 at September 22nd as a travel day.

25
26 MS. MASON: That would be real good.

27
28 MR. CHRISTENSEN: That's going to be tight for me. I
29 fish late.

30
31 MR. CRATTY: Well, I fish late, too, Randy, but not
32 that late.

33
34 MR. CHRISTENSEN: I fish that late.

35
36 CHAIRMAN OLSEN: Well, we had a motion on the table,
37 what's the -- do you want to withdraw it or what?

38
39 MR. CRATTY: No. Like the Staff said, we got to work
40 with them. I mean if they say that's about the best time, then
41 I think that's what we got to do.

42
43 MR. CHRISTENSEN: So we're talking the Monday and
44 Tuesday, the 22nd and 23rd?

45
46 MR. WILLIS: It doesn't necessarily have to be the
47 earlier part of that week, Randy. If it would help you, you
48 know, the latter part would be okay, too, we're clear for that
49 entire week.

50

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1 MS. MASON: Thursday and Friday would be good.

2

3 MR. CHRISTENSEN: Thursday and Friday?

4

5 MR. CRATTY: Travel Wednesday.

6

7 MR. CHRISTENSEN: Travel Wednesday, Thursday and

8 Friday.

9

10 MR. WILLIS: Does that help you, Randy, by a few days?

11

12 MR. CHRISTENSEN: Yeah, yeah, because I generally wind
13 down right around anywhere from the 18th to the 20th, 21st and
14 that would give me a chance to make sure my boat's going to
15 float.

16

17 CHAIRMAN OLSEN: Okay, there was a motion here, moved
18 and seconded. We need to either vote on it or withdraw it, the
19 date?

20

21 MR. CRATTY: I make a motion that we vote on the 25th
22 and the 26th of September.

23

24 MR. CHRISTENSEN: I'll second that.

25

26 CHAIRMAN OLSEN: Right. No, I was saying we had a
27 motion and we're under discussion here and there was a moved
28 and seconded, I believe, the September 29th.

29

30 MR. CRATTY: I retract my motion then and make a motion
31 for September.....

32

33 MR. CHRISTENSEN: Then you better retract your second,
34 too.

35

36 MS. SHELLIKOFF: Yeah.

37

38 CHAIRMAN OLSEN: Okay, thank you, just to follow in
39 order. Okay, would you like to move on a.....

40

41 MR. CRATTY: Then I'll make a motion to have the
42 meeting on September 25th and 26th.

43

44 CHAIRMAN OLSEN: Motion for the meeting September 25th
45 and 26th, do I hear a second?

46

47 MS. SHELLIKOFF: Second.

48

49 MR. CHRISTENSEN: Question.

50

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1 MR. CRATTY: And is.....

2

3 CHAIRMAN OLSEN: Moved and seconded, the question's
4 been called. Those in favor signify by saying aye.

5

6 IN UNISON: Aye.

7

8 CHAIRMAN OLSEN: Those opposed.

9

10 (No opposing votes)

11

12 MR. CRATTY: I have a question on -- now that we get
13 back to the place, does Cold Bay have the facilities to.....

14

15 MS. MASON: Greg will be the one to answer that.

16

17 MR. CRATTY: Greg?

18

19 MR. SIEKIENIC: Yeah, they do, the city building,
20 something in the back.

21

22 CHAIRMAN OLSEN: Are you going to have a caribou
23 potluck?

24

25 (Off record comments)

26

27 MR. CHRISTENSEN: Just as a question, Mr. Chair, or
28 anybody else who might answer it, would we be flying to
29 Anchorage and then going down to Cold Bay or would we take a
30 charter out of Kodiak for the residents of the Kodiak Island?

31

32 MR. EDENSHAW: Mr. Christensen, they could likely
33 charter with the Council since we know ahead of time that Mark,
34 yourself -- well, that's all on condition, too, you guys have
35 to submit your applications because the 28th is the deadline
36 for Regional Council membership. But anyway, with the
37 individuals on the Council already on Kodiak, there are five
38 members, so we would likely charter.

39

40 CHAIRMAN OLSEN: Right. One other thing that I might
41 add here to be thought of, I don't know, should we have really
42 bad weather that week and it looks bad for a small charter, can
43 we have an alternate, say, Anchorage? Would that -- I'm just
44 trying to say that if the weather blocks out, then we lose our
45 meeting date and then for a small plane to charter.....

46

47 MR. CHRISTENSEN: Well, then we'll get members from
48 down south, too.

49

50 CHAIRMAN OLSEN: What I'm saying is the smaller

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1 charters I don't think will fly down that great a distance in
2 marginal weather as we might be able to have many different
3 scheduled airlines out of Kodiak.

4
5 MR. CRATTY: I'd like to say, too, I don't want to have
6 another trip like I had to Sand Point in a small airplane or I
7 won't travel again. I'm scared to fly the way it is.

8
9 MR. LUKIN: Mr. Chairman?

10
11 CHAIRMAN OLSEN: Yeah.

12
13 MR. LUKIN: That's the one reason why I didn't choose
14 not to go to that meeting down there last fall because of
15 weather and my job. And I guess after listening to that two
16 day meetings -- missed -- like I said yesterday, I probably
17 can't afford to miss anymore meetings, but on the other hand,
18 going back down there again, we're going to be in the same
19 predicament. And I think what I would like to say is from
20 keeping the community out and not being able to participate in
21 these meetings, like should it be held in Kodiak or Anchorage
22 or whatever, we should have access to the people in the
23 communities by phone.

24
25 CHAIRMAN OLSEN: Teleconference.

26
27 MR. LUKIN: Um-hum. (Affirmative)

28
29 CHAIRMAN OLSEN: Yes.

30
31 MR. SIEKIENIC: Mr. Chair?

32
33 MR. CHRISTENSEN: Mr. Chair?

34
35 CHAIRMAN OLSEN: Excuse me.

36
37 MR. CHRISTENSEN: Excuse me.

38
39 CHAIRMAN OLSEN: Yes, Greg.

40
41 MR. SIEKIENIC: Mr. Chair, I was just going to add that
42 the most reliable air service into Cold Bay is by Reeve
43 Aleutian coming out of Anchorage on day in and day out service.
44 They serve it Monday through Saturdays and they are very
45 reliable. The jets can typically come in under the types of
46 winds that we have in the community. Fairly often, the
47 charters cannot fly early in the morning because of low
48 ceilings, cloud covers, the winds put them down a lot more
49 readily. Just information I'm providing, that's the most
50 reliable in and out that we probably have.

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1 CHAIRMAN OLSEN: Yes and we certainly appreciate that.
2 I know those of us that did make the flight last year to Sand
3 Point on private charter, it wasn't the most comforting thing
4 to take off and be in the fog and all but two-thirds of the way
5 not to be able to know what's going on. It was a little bumpy.

6
7 MR. CRATTY: The plane was making ice.

8
9 CHAIRMAN OLSEN: Yeah, the plane was making ice and
10 things of this nature. It wasn't real comforting, but pure
11 faith of the pilots knowing their job.

12
13 MR. EDENSHAW: Mr. Chair?

14
15 CHAIRMAN OLSEN: Yes.

16
17 MR. EDENSHAW: I just wanted to make one comment. The
18 Council has chosen the 25th and 26th and that's Thursday and
19 Friday. Now, we're talking about weather, if weather happens
20 to sock in some people from the other communities, the Council
21 will have to realize that, but the next three weeks there will
22 not be any open dates for the Council and the only other date
23 would be the last portion of the week from the 20th to the
24 23rd, the 24th when it closes.

25
26 CHAIRMAN OLSEN: How come we always get last pick?

27
28 MR. CRATTY: I have no problem with that.

29
30 MR. CHRISTENSEN: Well, Mr. Chair, I was just going to
31 ask when you were mentioning earlier about an alternate. Now,
32 did you say an alternate vehicle of transportation as in
33 through Anchorage or were you talking about an alternate place
34 of the meeting?

35
36 CHAIRMAN OLSEN: I was thinking of an alternate place
37 for a meeting, how we might address that. Especially if we
38 were coming from Kodiak, the majority and got to Anchorage and
39 couldn't get to Cold Bay, would it be possible then to have a
40 meeting held in Anchorage. What's the catches on that? Cliff,
41 words of wisdom?

42
43 MR. EDENSHAW: I feel if that were followed -- the
44 establishment of a quorum is one and I believe at such a short
45 notice with the other Staff from other agencies that would come
46 to the meeting, I think it would put a snag in their travel
47 arrangements.

48
49 CHAIRMAN OLSEN: But I feel if we couldn't get out of
50 Anchorage, I don't think anybody else would either.

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1 MR. CRATTY: He just stated that there's not going to
2 be any problem getting out of Anchorage with Reeve.

3
4 MR. BRELSFORD: Mr. Chairman, we work with you on this.
5 I mean it's kind of the leadership and your guys view of how to
6 best serve your region is what ought to be the starting point
7 on this. There's no rule that says you have to meet in a
8 remote or more remote regions every year. There was a time
9 when the Council met in Anchorage once a year and then in one
10 other community once a year. You've been to the Aleutians two
11 falls in a row, King Cove and Sand Point, respectively, so if
12 some caution -- or some hesitation is being expressed, you
13 know, there's no arm twisting from the Staff or anybody else
14 about how to do this, it's up to you guys to think about how to
15 serve your region well. Once you pick a location, we would
16 work with you on alternatives as far as transportation, which
17 airlines make the best sense. We can also work with you on
18 arrangements like teleconferencing so that there is, you know,
19 greater access to the Council meetings from remote villages. I
20 think we want to basically try and build that in as a more
21 routine part of the Regional Council program. If you want to
22 have a fallback location in Anchorage for these dates so that
23 you don't lose three weeks, you know, you don't fall back three
24 weeks on the calendar, you actually just change locations if
25 the weather's looking bad, we can do that, too. So we work
26 with you to make this stuff function, okay?

27
28 CHAIRMAN OLSEN: Yes, thank you, Taylor. Certainly
29 that was my concern here is what's best for the region and we
30 try to give our rural people as much opportunity to utilize the
31 system as designed. But that was my intent, if we were unable
32 to get to Cold Bay, not to cancel the meeting, but to have an
33 alternate place, such as Anchorage.

34
35 MR. CHRISTENSEN: The only thing I'd like to say,
36 Taylor, too, is that we did have two consecutive meetings down
37 the chain, but I know one issue that's really big here is that
38 caribou. And we've gained a lot of ground on Kodiak Island and
39 hardly anything down in the chain and I think that's one of the
40 concerns about going back down there. But I agree, you know,
41 we can just as easily have the meeting in Anchorage, but the
42 trouble is that -- I was really impressed with the output in
43 Sand Point and I think Cold Bay might provide quite a bit more
44 information.

45
46 CHAIRMAN OLSEN: Thank you, Randy. And like I say as
47 we mention it here, maybe as we prepare for this meeting, it
48 can be documented that if there is a weather problem we will
49 alternately try to hold the meeting in Anchorage. Because if
50 the weather is bad between Kodiak and Anchorage, we're not

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1 going to get there or you're not going to get here, so that
2 would give us our third option and that is delay it.

3

4 MS. SHELLIKOFF: Mr. Chair, I just wanted to reiterate
5 what Greg said, that, you know, if once you get to Anchorage
6 you can always get to Cold Bay on Reeves.

7

8 CHAIRMAN OLSEN: How does that going to effect you, a
9 hop, skip and a jump from False Pass?

10

11 MS. SHELLIKOFF: Yes.

12

13 CHAIRMAN OLSEN: Okay.

14

15 MR. CHRISTENSEN: I'd like to ask one more question
16 now. Maybe Cliff can answer this now. So are we going to plan
17 on a primary trip through Anchorage to Cold Bay or is a charter
18 still in order or what? I know Al doesn't like a charter. So
19 can they just get that clarified?

20

21 MR. EDENSHAW: Well, it's clear from the discussion up
22 here that you guys aren't comfortable with a charter, then you
23 guys could just fly into Anchorage and we'd work that out and
24 you guys could fly from Anchorage to Cold Bay.

25

26 MR. CHRISTENSEN: Can we plan on it then?

27

28 MR. EDENSHAW: If that's what the Council desires, yes.

29

30 CHAIRMAN OLSEN: I would just say, yes, since our
31 meetings here are in -- well, I guess we're at the end of
32 September, it's not as bad as trying to fly in February as a
33 rule of thumb. But we're just commenting on our last trips,
34 they were not comfortable.

35

36 MR. CHRISTENSEN: I believe that it is simpler to go
37 through Anchorage. I was just wondering if there is going to
38 be a cost difference that's going to effect any.....

39

40 MR. CRATTY: That ain't going to effect us. He just
41 said.....

42

43 MR. CHRISTENSEN: It shouldn't.

44

45 MR. CRATTY:we could make our mind up to what we
46 want to do.

47

48 MR. EDENSHAW: It's okay.

49

50 MR. CRATTY: Don't worry about it.

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1 MR. CHRISTENSEN: We just don't like to fly those
2 little planes down there.

3
4 CHAIRMAN OLSEN: Okay. Is there any other order of
5 business that should come before the Council?

6
7 MR. CRATTY: It's a long ways out there man.

8
9 CHAIRMAN OLSEN: Hearing none.....

10
11 MR. CHRISTENSEN: Move to adjourn.

12
13 CHAIRMAN OLSEN:I would like to, once again, make
14 some comments here. Number one, I really appreciate the city
15 here allowing us to once again utilize their beautiful
16 conference room here to hold our meeting.

17
18 Second of all, I think and I have felt more of a
19 heartwarming towards working with the other entities which
20 directly effect our lives. It's been a somewhat difficult
21 transit time through the last 20 years here striving to live a
22 lifestyle to which the people of this area are accustomed to.
23 But at any rate, I think we have hit a few hard obstacles on
24 our travels. I feel that we have learned a lot and how we
25 might traverse over these obstacles. And I just want to say
26 that I certainly am here to work with all people on these
27 issues to try to come to a consensus that is the best for all
28 interested parties. How we get there sometimes might feel
29 personal, but that is not the intent.

30
31 So anyway, I thank all the different people that are
32 here to give their professional input on the issues as we
33 discuss them. Just because I do not agree a hundred percent
34 sometimes does not mean that I carry another burden with me.
35 So I just want to thank you all and hope to see you again at a
36 future meeting.

37
38 Any other comments from the Council?

39
40 Hearing none, I would entertain a motion to adjourn.

41
42 MR. CHRISTENSEN: One last item Al mentioned here, he
43 reminded me, too, that I know Iver was -- he had some interest
44 -- Iver had some interest in being on the Council, is there --
45 maybe we could send him personally an application or something?

46
47 CHAIRMAN OLSEN: Is that something you'd like to take
48 care of?

49
50 MR. CHRISTENSEN: I could, yeah. There's one right in

00157

1 my booklet.

2

3 CHAIRMAN OLSEN: Okay.

4

5 MR. CHRISTENSEN: And I got a couple in my room. I
6 could -- yeah, I could probably do it.

7

8 CHAIRMAN OLSEN: I guess on that note here, has there
9 been any other -- how has this been handled as far as being
10 brought to the public, is it over the radio and newspaper,
11 advertising? Do we have still a few more days that we might be
12 able to energize this over the air and in the newspaper to try
13 to get more applicants in? I don't know who's controlling that
14 advertisement.

15

16 MR. EDENSHAW: Yes, Mr. Chair, I'm aware that in our
17 office we've done mailouts here and advertisements through the
18 newspapers and radio statewide and those have occurred twice.

19

20 MR. BRELSFORD: I think the further point is that where
21 we see a gap, low numbers, we need to make some urgent efforts
22 and I think we'd like to invite you all to help with that. It
23 was a specific agenda item and Cliff kind of mentioned --
24 directed attention quickly to the tab and the write-up that
25 shows which seats are open and what the -- that was the whole
26 package that went to people who were considering applying. So
27 if you guys know somebody at home who has an interest in it or
28 other colleagues from the borough assemblies or any of the
29 organizations in your region, please make those calls. You can
30 fax the sheet -- the application sheet is one page, you could
31 fax it to somebody, they can write it up and fax it back to us
32 on Friday or if you just want to have them call us and we'll
33 fax it and develop the information. But I think properly a
34 little bit of an alarm bell ought to go off here, we've got
35 some particularly -- we have some seats or some potential
36 openings in the Aleutians portion, we don't have a pool of
37 applicants at this point. So anything you all can do to help
38 would be appropriate. And we'll need to think about some
39 special action -- some intensive recruitment efforts that we
40 can make in the next couple of days.

41

42 CHAIRMAN OLSEN: Yes, thank you, Taylor. And as I look
43 at how this has gone, yes, there is an alarm going off. But at
44 the same time, we feel and always have felt that the island has
45 been represented. It was our intent to get more representation
46 from the distant communities, from -- as we had discussed, even
47 the Pribilof area, the Aleutians. And I believe that those are
48 still our feelings of strong target, although if those seats
49 are going to not be fulfilled, I would rather see somebody
50 knowledgeable irregardless of where they're from to fill those

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1 seats if we're not able to fill those seats with the intent
2 that we had as far as adding more people to the Council.

3
4 So I know it's kind of not a clear issue or clear
5 resolution, but I just wanted to point out that we did request
6 seats to represent the Peninsula and Aleutians as well.

7
8 MR. CRATTY: Mr. Chair?

9
10 CHAIRMAN OLSEN: But anyways, I just wanted to once
11 again request that the Department once again do what's possible
12 as far as radio or advertisement of this for the next -- rest
13 of this week anyway.

14
15 Yes, Al.

16
17 MR. CRATTY: Yes, I just wanted to state I don't -- on
18 Thomas' absence, I don't think it's right we having the meeting
19 in Kodiak and how would you like to have the meeting in Old
20 Harbor and I didn't come? I just wanted to state that.

21
22 CHAIRMAN OLSEN: All right. I agree.

23
24 MR. EDENSHAW: Mr. Chair, I just have one comment in
25 regards to the recruitment for applications for the seats on
26 the Council. Melvin Smith and I spoke earlier about interested
27 individuals on the Council and I recognize that Gilda and
28 Melvin are both from False Pass and he asked me if it was out
29 of the question if there was another individual he knew in his
30 community to serve on the Council. We would not -- we would
31 gladly accept any applications from other individuals from
32 False Pass. And because of two individuals already serving on
33 the Council, we wouldn't use that as a slight against that
34 individual, we accept all applications.

35
36 MR. CRATTY: Cliff, I've got a question. Couldn't you
37 review the applications from last year? I know you had a
38 couple people out at King Cove and go back and ask them if
39 they're still willing to sit on the Council or you can't do
40 that?

41
42 MR. EDENSHAW: We couldn't do that.

43
44 MR. CRATTY: Um.

45
46 MR. EDENSHAW: As I stated earlier, Alfred, that we
47 could take recommendations from the Regional Council.

48
49 CHAIRMAN OLSEN: Yes, on that same note then, would it
50 be possible to see who has -- would it be possible to have a

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1 list and see who has applied for it in the past and have that
2 sent to myself, who could possibly make a call to see if
3 they're still interested then? There must be some way we can
4 try to enhance that.

5

6 MR. BRELSFORD: Certainly one way of identifying people
7 who have a possible interest or a likely interest would be to
8 go back to the candidates from a year -- the pool from a year
9 ago and to call and ask if they remain interested and would
10 like to resubmit. I think, you know, we need to respect the
11 folks who do submit an application in a given year as
12 expressing a lively interest and you know, not assume that
13 people who applied in previous years are automatically carried
14 forward year after year. I think we want some sign of current
15 interest. But we could certainly call as you're suggesting and
16 ask if they remain interested and would like to be considered
17 again in this current year of applications to resubmit an
18 application in the current year.

19

20 CHAIRMAN OLSEN: I just think the alarm is that we do
21 have a possibility of not enough candidates for enough seats,
22 if that's realistic or not at this point, I don't know. Gilda.

23

24 MS. SHELLIKOFF: Mr. Chairman, I was just going to
25 state that, you know, I pretty much know the people out there
26 and I could make some calls to various people and entities and
27 make them aware of what's going on and how short the deadline
28 is.

29

30 CHAIRMAN OLSEN: Yes, it is approaching quickly. And I
31 guess a faxed application is acceptable.

32

33 MR. CRATTY: Yeah, he stated that.

34

35 MS. SHELLIKOFF: Yes, he said it is.

36

37 MR. BRELSFORD: Mr. Chairman, the Tab U, TUV, U has the
38 nomination package included in the application, so that's the
39 one page that you could copy and have people fill out or fax
40 over or as we said, have them call us directly and we'll get
41 with them real quickly.

42

43 CHAIRMAN OLSEN: Thank you. Is there any other that we
44 have missed that would like to be brought; any comments,
45 questions or otherwise?

46

47 Hearing none, I believe then that we'll conclude the
48 meeting of the Kodiak/Aleutians Regional Advisory Council.

49

50 MR. CRATTY: I move to adjourn then.

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1 CHAIRMAN OLSEN: So moved. We will conclude this
2 meeting and we thank you.

3
4 (MEETING ADJOURNED)

5
6 * * * * *

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C E R T I F I C A T E

UNITED STATES OF AMERICA)
) ss.
STATE OF ALASKA)

I, Joseph P. Kolasinski, Notary Public in and for the
State of Alaska and Reporter and Owner of Computer Matrix, do
hereby certify:

THAT the foregoing pages numbered 112 through 160
contain a full, true and correct Transcript of the
Kodiak/Aleutians Federal Subsistence Regional Advisory Council,
Volume II, meeting taken electronically by myself on the 25th
day of February, 1997, beginning at the hour of 9:00 o'clock
a.m. at the Kodiak Borough Chambers, Kodiak, Alaska;

THAT the transcript is a true and correct transcript
requested to be transcribed and thereafter transcribed by
myself to the best of my knowledge and ability;

THAT I am not an employee, attorney, or party
interested in any way in this action.

DATED at Anchorage, Alaska, this 5th day of March,
1997.

JOSEPH P. KOLASINSKI
Notary Public in and for Alaska
My Commission Expires: 04/17/00